



**U.S. AIR FORCE**

## **Technical Implementation Guide 403-18**

**For**

***NFPA 403, Standard for Aircraft Rescue and Fire-Fighting Services at Airports***



***Date Published: March 2018***

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Preface

In accordance with established policies and procedures, AFCEC/CXF conducted a comprehensive line item review of NFPA 403, *Standard for Aircraft Rescue and Fire-Fighting Services at Airports* (2018 Edition). This Technical Implementation Guide (TIG) provides clarification and deviation approvals authorized by the Authority Having Jurisdiction, Director of Civil Engineers. Line items not addressed in this TIG are implemented as written. This TIG does not apply for use during contingency, humanitarian relief, or wartime operations. Consult War Mobilizations Plan (WMP) 1, Annex S, for staffing and vehicle requirements.

The left hand column lists the NFPA line items which correspond to a clarification or deviation on the right hand column.

All DET Fire Emergency Services functionals have coordinated on this TIG. Correspondence in this regard is on file at AFCEC/CXF, Tyndall AFB FL.

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This TIG includes one attachment:

1. Aircraft Rescue and Fire Fighting Response Guide

NFPA 403, 2018 Edition	Air Force Implementation Matrix
<b>Chapter 1 – Administration</b>	<b>Adopt as written with the following clarifications.</b>
1.1* Scope.	This Technical Implementation Guide (TIG) provides Air Force clarifications or deviations to National Fire Protection Association (NFPA) Standard 403, <i>Aircraft Rescue and Fire Fighting Services at Airports (2018 Edition)</i> .
2.3.2 Other Publications:	<p><b>Clarification:</b> Added the following references:</p> <p>2.3.2.1 Department of Defense Instruction (DoDI) 6055.06 <i>Fire and Emergency Services Program</i></p> <p>2.3.2.2 Air Force Instruction (AFI) 32-2001, <i>The Fire Emergency Services Program</i></p> <p>2.3.2.3 Allowance Source Code (ASC) 010, <i>Vehicle Fleet (Registered) All MAJCOM Common</i></p> <p>2.3.2.4 Air Force Manpower Standard, <i>Fire Emergency Services Flight 44EF00</i></p> <p>2.3.2.5 Applicable Air Force Technical Orders</p>
3.2.2* Authority Having Jurisdiction (AHJ)	<b>Clarification:</b> The Director of Civil Engineers is the authority having jurisdiction (AHJ) for Air Force FES deviations.
4.3.1 and Table 4.3.1	<b>Clarification:</b> ASC 010 provides the authorization for a core vehicle set that includes ARFF, structural, rescue, and firefighting support vehicles based on the mission assigned aircraft for an installation as codified by the Vehicle Validation and Realignment Plan (HQ USAF/A7C letter, updated 12 Sep 12) and AFI 32-2001.
4.3.2*	<b>Clarification:</b> The Air Force instituted six vehicle sets. These sets provide vehicles of various capacities to meet the minimum aggregate agent requirements established by NFPA, as outlined in paragraph 5.3.1 of this document.
5.3.1* and Tables 5.3.1(a) and 5.3.1(b)	<p><b>Clarification:</b> ASC 010 provides the authorization for a core vehicle set that includes ARFF, structural, rescue, and firefighting support vehicles based on the mission assigned aircraft for an installation. The ARFF sets are a combination of 500, 1000, 1500, 3000 or 3300-gallon ARFF vehicles provided in 6 sets based on specific agent calculations for aircraft types as defined in ASC 010.</p> <p>USAF Set 1 meets the requirements of NFPA categories 1 – 4.  USAF Set 2 meets the requirements of NFPA categories 5.  USAF Set 3 meets the requirements of NFPA category 6-7.  USAF Set 4 meets the requirements of NFPA category 8.  USAF Set 5 meets the requirements of NFPA category 9.  USAF Set 6 meets the requirements of NFPA category 10.</p> <p>Note: Set 6 is designed for the C5-A/B and 747-8i aircraft. Utilizing NFPA 403 Annex B computations of Q<sub>1</sub>+Q<sub>2</sub>+Q<sub>3</sub>, the gallonage requirement for the C-5A/B and 747-8i aircraft is 12,626 gallons of agent.</p>

<p>6.1.1* and Table 6.1.1</p>	<p><b>Clarification:</b> USAF Set 1 meets the requirements of NFPA Categories 1 – 4.</p> <p>Core Vehicle Set #1 – Vehicle requirements for installations with assigned aircraft with an overall fuselage length of 30 feet up to but not including 78 feet and a fuselage width of up to but not including 13 feet.</p> <p>The Air Force aircraft protected by this vehicle set are the: T-37B (Tandem), BQM-34, RQ-1A/B, T-38A, AT-38B/C, MQM-107, T-6A, UV-18, QF-4, CV-22, UH-1N, C-38A, A-10 &amp; OA-10, F-16C/D, T-1A, C-21A, RQ-4A, C-12, F-15A/B/C/D, F-15E, F-117A, F-22A and F-35A/B/C.</p> <p><b>Core Vehicle Set #1</b>  P-22/24 – Structural Pumper  P-22/24 – Structural Pumper or P-33 75’ Quint  P-30 – Rescue Vehicle  P-18/26 – Water Tanker  P-19 – Crash Truck (1,500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-31 – HazMat Vehicle</p>
	<p><b>Clarification:</b> USAF Set 2 meets the requirements of NFPA Category 5.</p> <p>Core Vehicle Set #2 – Vehicle requirements for installations with assigned aircraft with an overall fuselage length of 78 feet up to but not including 90 feet and a fuselage width of up to but not including 13 feet.</p> <p>The Air Force aircraft protected by this vehicle set is the:  C-20A/B/C/H.</p> <p><b>Core Vehicle Set #2</b>  P-22/24 – Structural Pumper  P-22/24 – Structural Pumper or P-33 75’ Quint  P-30 – Rescue Vehicle  P-18/26 – Water Tanker  P-23 – Crash Truck (3,000 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-31 – HazMat Vehicle</p>

	<p><b>Clarification:</b> USAF Set 3 meets the requirements of NFPA Categories 6 – 7.</p> <p>Core Vehicle Set #3 – Vehicle requirements for installations with assigned aircraft with an overall fuselage length of 90 feet up to but not including 160 feet and a fuselage width of up to but not including 16 feet 4 inches.</p>
	<p>The Air Force aircraft protected by this vehicle set are the: C-9A/C (DC-9), C-40C (737), EC-130E, T-43A (737), WC-130H, HC-130P/N, MC-130P, AC-130H/U, C-130 E/H/J/J-30, EC-130H, LC-130, MC-130E/H, C-37A, MH-53J/M, C-32A (757), E-8C (707), E-3B (707), C-22B and RC-135U/V/W (707).</p> <p><b>Core Vehicle Set #3</b>  P-22/24 – Structural Pumper  P-22/24 – Structural Pumper or P-33 75' Quint  P-30 – Rescue Vehicle  P-18/26 – Water Tanker  P-23 – Crash Truck (3,000 gallons)  P-19 – Crash Truck (1,500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-31 – HazMat Vehicle</p>
	<p><b>Clarification:</b> USAF Set 4 meets the requirements of NFPA Category 8.</p> <p>Core Vehicle Set #4 – Vehicle requirements for installations with assigned aircraft with an overall fuselage length of 160 feet up to but not including 200 feet and a fuselage width of up to but not including 23 feet.</p> <p>The Air Force aircraft protected by this vehicle set are the: C-17A, B-1B, B-2, B-52H, KC-135 (707) and KC-46 (767).</p> <p><b>Core Vehicle Set #4</b>  P-22/24 – Structural Pumper  P-22/24 – Structural Pumper or P-33 75' Quint  P-30 – Rescue Vehicle  P-18/26 – Water Tanker  P-23 – Crash Truck (3,000 gallons)  P-23 – Crash Truck (3,000 gallons)  P-19 – Crash Truck (1,500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-31 – HazMat Vehicle</p>
	<p><b>Clarification:</b> USAF Set 5 meets the requirements of NFPA Category 9.</p> <p>Core Vehicle Set #5 – Vehicle requirements for installations with assigned aircraft with an overall fuselage length of 200 feet up to</p>

	<p>but not including 250 feet and a fuselage width of up to but not including 23 feet.</p> <p>The Air Force aircraft protected by this vehicle set are the: E-4B (747), VC-25 (747) and KC-10A (DC-10).</p> <p><b>Core Vehicle Set #5</b>  P-22/24 – Structural Pumper  P-22/24 – Structural Pumper or P-33 75’ Quint  P-30 – Rescue Vehicle  P-18/26 – Water Tanker  P-23 – Crash Truck (3,000 gallons)  P-23 – Crash Truck (3,000 gallons)  P-23 – Crash Truck (3,000 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-31 – HazMat Vehicle</p>
	<p><b>Clarification:</b> USAF Set 6 meets the NFPA agent requirements for the C-5A/B using the methodology in NFPA 403 Annex B.</p> <p>Core Vehicle Set #6 – Vehicle requirements for installations with assigned aircraft with an overall fuselage length of 250 feet up to but not including 295 feet and a fuselage width of up to but not including 25 feet.</p> <p>The Air Force aircraft protected by this vehicle set are the: C-5A/B and 747-8i.</p> <p><b>Core Vehicle Set #5</b>  P-22/24 – Structural Pumper  P-22/24 – Structural Pumper or P-33 75’ Quint  P-30 – Rescue Vehicle  P-18/26 – Water Tanker  P-23 – Crash Truck (3,000 gallons)  P-23 – Crash Truck (3,000 gallons)  P-23 – Crash Truck (3,000 gallons)  P-23 – Crash Truck (3,000 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-34 – Rapid Intervention Vehicle (500 gallons)  P-31 – HazMat Vehicle</p>
<p>8.1.2.1 and Table 8.1.2.1</p>	<p><b>Clarification:</b> Refer to AFI 32-2001 Levels of Service for applicable risk acceptance and management approach minimum staffing requirements</p>
<p>8.1.2.2.2</p>	<p><b>Clarification:</b> Refer to AFI 32-2001 Levels of Service for applicable risk acceptance and management approach minimum staffing requirements</p>
<p>9.1.3* Response Time</p>	<p><b>Clarification:</b> DoDI 6055.06 specifies response time criteria.</p>

# **AIR FORCE**

## **FIRE EMERGENCY SERVICES**



### **AIRCRAFT RESCUE**

### **AND**

### **FIRE FIGHTING**

### **RESPONSE GUIDE**

March 2018

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**Supersedes:** This edition of the Air Force Aircraft Rescue and Fire Fighting Response Guide supersedes all previous editions.



## INTRODUCTION

**1. Purpose.** The purpose of this guide is to clarify the Air Force (AF) implementation of Department of Defense Instruction (DoDI) 6055.06, *Department of Defense Fire and Emergency Services Program* (21 December 2006) and National Fire Protection Association (NFPA) Standard 403, *Aircraft Rescue and Fire Fighting Services at Airports* (2018 Edition), relative to aircraft rescue and fire fighting (ARFF) operations. This guide provides a template for Air Force Installation and Mission Support Center (AFIMSC) Detachments (Dets) and base-level senior fire officials (SFOs) to utilize during assessments and to effectively communicate ARFF capabilities to leadership. Furthermore, it consolidates existing AF and applicable National Fire Protection Association (NFPA) criteria pertaining to response criteria, staffing and vehicle requirements, and it outlines the use of a risk assessment process. This guide also contains a sample fire protection risk management assessment model.

**2. Background.** DoDI 6055.06 contains ARFF response criteria pertaining to response time, fire fighting vehicle agent requirements, and ARFF fire ground staffing. The AF uses Air Force Instruction (AFI) 32-2001, *Fire Emergency Services Program*, Allowance Source Code (ASC) 010, *Vehicle Fleet (Registered) All MAJCOM Common*, and Air Force Manpower Standard (AFMS), *Fire Protection Flight 44EF00*, as the means to identify service specific requirements to implement DoDI 6055.6. The AF ARFF vehicle sets listed in ASC 010 have been adjusted by implementation of the Vehicle Validation and Realignment Plan (VVRP) (Updated 12 September 2012) codified in AFI 32-2001 and are consistent with NFPA 403 airport categories, agents, and vehicle requirements.

**3. Discussion.** The key to an effective ARFF program is having the ability to deliver sufficient fire fighting agent within a limited amount of time. The goal of the AF ARFF program is to provide protection for aircrews, passengers, aircraft, and on-board weapons, while preventing and/or reducing collateral damage to any exposed property. A thorough understanding of ARFF response criteria, vehicle capabilities, and staffing requirements will enable SFOs to effectively execute DoD and AF implementation instructions. SFOs are responsible for utilizing available resources to the fullest extent possible and must notify senior leadership, using a Risk Management (RM) process, when fire protection capabilities fall below mission requirements. A comprehensive fire risk management plan, supported by documented RM assessments, provides information for both the MAJCOM CE and wing leadership to make key risk-acceptance decisions.

**4. Aircraft Rescue and Fire Fighting Response Guidance.** Several factors must be considered when determining ARFF response criteria. These factors include response time for announced and unannounced aircraft emergencies, staffing and vehicle requirements, and the use of a risk assessment process.

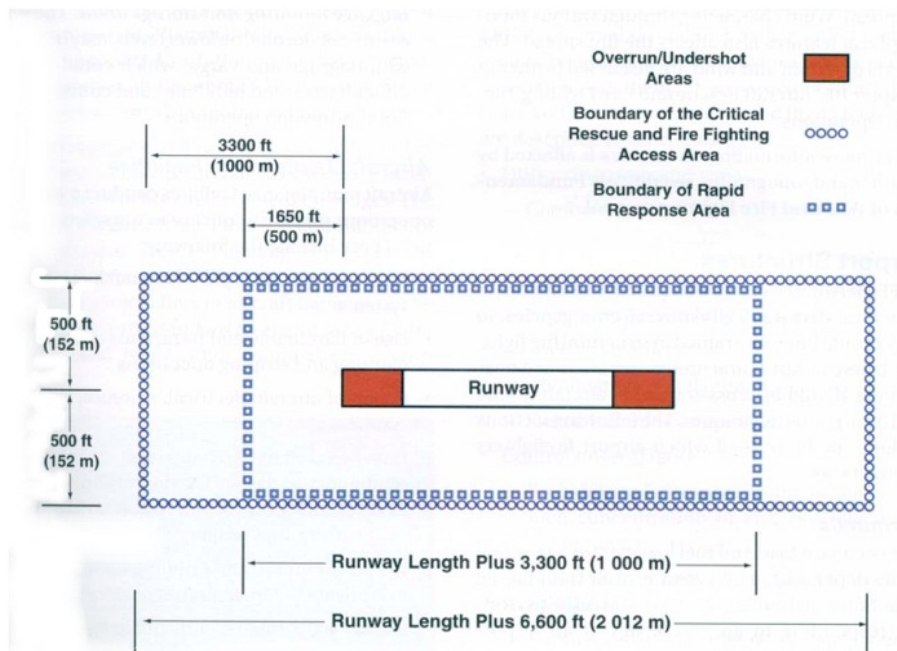
## SECTION 1 – AIRFIELD/RUNWAY LAYOUT

### 5. Critical Rescue and Fire Fighting Access Area.

5.1. DoDI 6055.06 incorporates NFPA 403 concepts and requirements as the baseline for ARFF response criteria. This criteria identifies a specific area of an airfield where the majority of aircraft flight or ground related fire incidents have historically occurred. This area is known as the *Critical Rescue and Fire Fighting Access Area* (CRFFAA). The CRFFAA is defined as the rectangular area surrounding any runway within which most aircraft accidents can be expected to occur on airports. Its width extends 500 feet from each side of the runway centerline, and its length is 3,300 feet beyond each runway end.

5.2. The CRFFAA contains an area known as the *Rapid Response Area* (RRA). The RRA is defined as a rectangle that includes the runway and surrounding areas extending to, but not beyond, the airfield property line. Its width extends not more than 500 feet to either side of the runway centerline, and its length is 1,650 feet beyond each end of the runway. According to the NFPA, approximately 85 percent of aircraft incidents, as historically recorded in the CRFFAA occurred within the boundary of the RRA.

5.3. The diagram below reflects the boundaries associated with the CRFFAA and RRA. When siting a new crash fire station, consideration must be given to the station's location and its relationship to the RRA.



## SECTION 2 – RESPONSE TIME

### 6. ARFF Response Time Requirements.

6.1. ARFF response requirements for Air Force installations are contained in DoDI 6055.6 and clarified in AFI 32-2001 and the NFPA 403-14 Technical Implementation Guide for NFPA 403, *Standard for Aircraft Rescue and Fire-Fighting Services at Airports*. These response requirements are established for two flight related aircraft emergency scenarios – announced and unannounced emergencies.

6.1.1. **Announced** - ARFF apparatus (pre-positioned) will be capable of responding to any incident/accident on the runway(s) within 1 minute.

6.1.2. **Unannounced** - ARFF apparatus will be capable of responding to any incident/accident on the runway(s) within 5 minutes.

### 6.2. Response Times:

6.2.1. Dispatch Time: The point of receipt of the emergency alarm at the public safety answering point to the point here sufficient information is known to the dispatcher and applicable units are notified of the emergency.

6.2.2. Turnout Time: The time interval that begins when the fire station(s) and emergency response unit(s) notification process begins (by either an audible alarm or visual annunciation or both) and ends at the beginning point of travel time. The first firefighting vehicle that can mitigate the call must sign out “in-service” as the vehicle turns a wheel in transit to an emergency incident. This is the end of turnout time, but will **NOT** begin travel time for “announced” emergencies due to the unknown landing timeframe.

6.2.3. Travel Time: “Announced” emergencies; Travel Time begins when the IC announces that the aircraft has come to a complete stop which will account as the beginning of response time. Travel Time ends when the first firefighting vehicle announces it is on scene. “Unannounced” emergencies; Travel Time begins when the first firefighting vehicle that can mitigate the call signs out “in-service” until they arrive on scene.

6.2.4. Fire departments must account for initial response, but also full alarm response. For both announced and unannounced emergencies, the remaining ARFF vehicles in the Full Alarm Response are expected to arrive at 30-second intervals.

6.2.5. The notification of the ARFF crews is normally through the activation of the Primary Crash Phone that initiates a specific tone/audible alarm and/or public address system in the ARFF station(s) which notifies (alerts) the ARFF crews that an aircraft emergency exists. If the ARFF station(s) does not have that capability, as recommended in Annex C to NFPA 403, then the installation fire chief shall pursue obtaining that capability.

6.3. ARFF standbys and the protection of areas other than the movement areas: These requirements are established by TO 00-25-172, *Ground Servicing of Aircraft and Static Grounding/Bonding*.

6.3.1. Aircraft Parking and Maintenance Ramps: NFPA 403 is focused on providing life-safety at conventional airports in the public sector. As such, it does not necessarily address all of the ARFF issues associated with Air Force installations with a flying mission. For example, AF installations such as Air Logistics Centers (ALCs) and test centers may have substantial aircraft maintenance and testing operations on ramp areas that NFPA 403 doesn't consider due to its focus on passenger/crew life safety.

6.3.2. On AFMC's ALCs, flight test center, and weapons development centers, a majority of the aircraft fires, explosions, and other aircraft emergency events have historically occurred on ramps where maintenance and testing operations are routinely conducted. On such installations, there may be a critical need to include the same ARFF response criteria as NFPA 403 applies to the RRA. In all cases, the AFIMSC Det FES representative is authorized to include specific maintenance and testing ramps in the RRA based on historical aircraft emergency events. The RM risk assessment process should be used to determine when ARFF resources are warranted or not warranted. Such RM assessments and decisions should be accomplished in conjunction with the local OPRs for the aircraft and aircraft operations.

6.3.3. Local fire officials may determine when unique or unusually-hazardous ramp operations warrant special operations, which could include increased ARFF ramp surveillance; ARFF stand-by services during peak hours of maintenance; increased fire prevention training on hazard recognition, and the use of flightline fire extinguishers by maintenance personnel.

## 7. Concept of ARFF Response Time.

7.1. Consistent with the National Technology Transfer Act of 1995 (Public Law 104-113) directive to use industry standards whenever appropriate, DoDI 6055.06 (Enclosure E3.5 ARFF Response) adopted the agent and airport category requirements of NFPA 403, as modified by the Vehicle Validation and Realignment Plan (Updated 12 September 2012) and codified in AFI 32-2001. The Air Force implemented this requirement in ASC 010 vehicle sets. The Air Force retained the DoDI's 5-minute response time as the baseline for ARFF responses as defined in paragraphs 6.1.1 and 6.1.2.

7.2. The following table provides DoD ARFF response times.

ARFF Response Time	ART	Rate (%)	Companies
Unannounced	5 minutes	90	1
Announced	1 minute	90	1
Additional Required ARFF Vehicles – should arrive at 30 second intervals	No Criteria	No Criteria	No Criteria

**8. Measurement of ARFF Response Time.** Response time can be measured by one of three methods.

8.1. Historical Response Time Data: Historical fire department logs provide the best indication of response times. A review of fire department logs for at least the past 36 months should determine actual response times to specific areas within a RRA.

8.2. Plotting Using a Grid Map: An alternative to historical records is plotting response patterns on a scaled base grid map. The following table provides data for estimating the time to travel specific distances.

Miles Per Hour	Feet Per Second	Feet Per Minute	Travel Time *
25	37.9	2,275	5:15 min
30	44.0	2,640	4:30 min
35	53.1	3,186	3:45 min
40	58.7	3,520	3:25 min
45	66.0	3,960	3:00 min
50	73.3	4,400	2:45 min
55	80.7	4,840	2:30 min
60	88.0	5,280	2:15 min

\* Travel time calculations are based on the time to travel the length of a 12,000-foot runway. These travel time calculations **do not** take into consideration vehicle acceleration, vehicle impairments, interference caused by aircraft movement, or local weather conditions.

8.3. Computer Models: The ideal tool for estimating emergency travel times, assuming historical records are not available, is a computer model that accounts for airfield configuration, taxiway or airfield intersection and interdiction controls, local emergency response speed limits, and airfield traffic patterns.

**Note:** Time trials should be conducted as close as possible to actual emergency responses. When responding to an incident, emergency vehicles should follow the guidelines contained in NFPA 1500, *Fire Department Occupational Safety and Health Program* (Current Edition).

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## SECTION 3 – STAFFING AND VEHICLE REQUIREMENTS

**9. Staffing Requirements.** The foundation for AF peacetime fire protection staffing and standards of ARFF emergency response coverage is based on DoDI 6055.6 and AFI 32-2001 and is implemented by AFMS, *Fire Emergency Services Flight 44EF00*. Wartime requirements are based on AFPAM 32-2004 and Civil Engineer Supplement to the War Mobilization Plan-1. The AFMS has identified the core fire ground tasks associated with effective firefighting tactics. In addition, the AF has established variances that take into consideration unique mission requirements and base configurations. The AFMS application is accomplished by the local Manpower and Organization Office and validated by each AFIMSC Det Fire Emergency Services (FES) office. The Fire Chief and AFIMSC Det FESs should review that data annually for currency.

**10. Vehicle Requirements.** ASC 010 provides the authorization for a core vehicle set that includes ARFF, structural, and firefighting support vehicles for an installation. The ARFF vehicles are a combination of 500 to 3,300 gallon vehicles that are included in 6 vehicle sets.

### 11. Relationship of Staffing and Vehicles to Standard of Cover (SOC).

11.1. SOC defines a predetermined firefighting capability predicated upon a specific level of fire department resources (staffing, vehicles, equipment, and fire station locations). If any one of these critical resources is not available, mission objectives cannot be fully accomplished. It is important to understand that an efficiently staffed ARFF vehicle can accomplish initial offensive aircraft fire ground operations upon arrival. See AFI 32-2001 for Air Force approved levels of service policy requirements and guidance.

11.2. Conversely, inadequately staffed ARFF vehicles cannot accomplish initial offensive aircraft fire ground operations. Fire chiefs need to articulate shortfalls to their wing leadership and explain how such shortfalls impact mission support capabilities. These impacts can result in loss of life or property, reduce operational processes and/or mission continuity, or lead to potential damage to the environment. The impact of these shortfalls, not in priority order, includes:

11.2.1. Execution of offensive versus defensive fire ground operations.

11.2.2. Inability to conduct interior search and rescue.

11.2.3. Firefighting or rescue operations may be precluded due to OSHA's 2 In/2 Out rule (29 CFR 1910.134).

11.2.4. Compromises safety of firefighters on the fire ground.

11.2.5. Reduces potential airframe salvage value.

11.2.6. Increases in aircraft loss severity.

11.2.7. Impairs on-scene re-supply capability required for a sustained firefighting attack.



11.2.8. Degrades the effectiveness of the Incident Command (IC) structure.

#### SECTION 4 – RISK ASSESSMENT PROCESS

### 12. Risk Management.

12.1. The principles of RM requires that firefighting crews not accept unnecessary risks, make decisions at the appropriate level, accept risk when the benefits outweigh the costs, and integrate RM into doctrine and planning at all levels. Under no circumstances should reduced capability subject ARFF personnel to unacceptable risk. Risk management is an essential consideration when developing an operational plan.

12.2. Each Air Force ARFF vehicle set was designed to provide a surplus amount of agent for each specific aircraft requirement in IAW NFPA 403 Q factors. This additional agent accounts for unique hazards associated with military airframes. Q factors 1, 2 & 3 are the required amount of agent needed to extinguish a fire. Q factors have been accomplished for all DoD assets and many civilian airliners, Q factors for each AF aircraft are provided at Attachment 1. Q factors are defined as:

\*Q<sup>1</sup> – Quantity of water for foam production for initial control of the pool fire.

\*Q<sup>2</sup> – Quantity of water for foam production to continue or fully extinguish the pool fire.

\*Q<sup>3</sup> – Water available for interior firefighting.

12.2.1. When calculating the level of risk for O/S vehicles, risk managers should consider each specific airframes Q factor when determining if risk mitigation measures need to be instituted. The Q factors are the agent required to successfully extinguish a fire exterior and interior.

Example: Vehicle Set 4 – ASC 010 provides 8,000 gallons, NFPA 403 requires 7,780 gallons - Set 4 (P-23/3,000 gallons, P-23/3,000 gallons, P-19/1,500 gallons, and the P-34/500 gallons)

Using the C-17A aircraft for this example the agent required to meet NFPA  $Q^1 + Q^2 + Q^3$  equals 6,864 gallons of water for fire extinguishment.

Using the example of a P-19 going O/S; understanding your mission assigned aircraft Q factors require 6,864 gallons for fire extinguishment, with a P-19 O/S you are now at a 95% mission capability rate for ARFF. Your ARFF capability is still “green” according to AF standards.

12.3. Deviations from the ASC 010 vehicle sets (e.g., large frame transit aircraft, ARFF vehicle outages, or reduced staffing) must be addressed through an RM assessment. The RM assessment must be coordinated through appropriate management levels IAW AFI 32-2001 to inform local leadership of operational limitations.

### 13. Risk Assessment Conditions.

13.1. The Air Force uses the RM process described in AFPAM 90-803, *Risk Management Guidelines and Tools* to perform risk assessments. Some installations may identify deficiencies when accomplishing an assessment. These deficiencies could include staffing shortages, reduced

vehicle availability, and operational limitations, and may result in the necessity to perform a formal RM assessment.

13.2. The following are examples of conditions that potentially reduce ARFF capability and may present an increased risk to support the flying mission. These conditions should be addressed and documented in the department's RM plan.

13.2.1. Staffing: Qualified personnel are not available to staff vehicles (i.e., deployments, emergency leave, extended and short notice sick leave, hiring limitations, etc.).

13.2.2. Vehicle Availability: Vehicles are not available for use (i.e., extensive maintenance, accident repair, deployment support, etc.).

13.2.3. Operational Restrictions: Restrictions may include, but not be limited to airfield construction impacts ramp/runway access, severe weather/climatic conditions, combination fire station location inappropriately sited, runway access, aircraft operational standbys, extensive operations that prohibit withdrawal for other responses (e.g., hazardous material, confined space rescue, medical, etc.).

13.2.4. When assessing the condition, the AF has determined there to be four levels of service;

13.2.4.1. Optimum Level of Service (OLS), 100 to 90% (Green). The level of service where all authorized resources are available for emergency response within response time standards. OLS provides sufficient capability for quick response and sustained operations after arrival on scene. During OLS, emergency response forces shall accomplish all objectives when responding to emergency incidents.

13.2.4.2. Reduced Level of Service (RLS), 89 to 70%, (Yellow). The level of service when ERC is less than OLS but greater than CLS. Sufficient capability is provided for initial response, scene assessment and implementation of mitigation tactics. This level of service represents increased risk/loss potential due to lack of ERC to perform rescue and sufficient mitigation tactics simultaneously. FES objectives may not be successful during situations where simultaneous rescue and firefighting activities are required.

13.2.4.3. Critical Level of Service (CLS), 69 to 60% (Red). A CLS capability exists when 7 firefighters are available to respond to an emergency within the response time standards. Aircraft emergencies must meet established response time criteria for announced and unannounced emergencies. Upon arrival, the Incident Commander will determine the appropriate actions to be taken depending upon their initial evaluation of the situation. Successful outcomes can only be expected when the incident can be quickly mitigated. Firefighters are expected to revert to defensive operations when the emergency cannot be quickly contained.

13.2.4.4. Inadequate Level of Service (ILS), <60%. ILS is when the ERC for a CLS is unavailable. The property involved in the fire is expected to be destroyed.

13.2.5. At OLS, staffing is available to reasonably ensure successful outcome at most emergency



incidents. However, RLS is expected to occur frequently and for extended periods at most installations. At any LOS, the IFC will allocate available resources based upon assessment of local risks, with the goal of maintaining at least CLS within the response time standards.

**14. Sample Fire Protection Risk Management Assessment Exhibit.** An accurate RM assessment will result in using factual data from the calculations in paragraph 12.2 above and should be presented to the Base Civil Engineer and senior Wing leadership. ARFF firefighting capability will be described by determining the Level of Service (LOS) for each type of aircraft. The ARFF chart below is an example that can be used to determine the LOS for each particular AF aircraft category. This chart presents a direct correlation between staffing levels and firefighting agent. LOS definitions found in AFI 32-2001 clearly articulate FES capabilities and enable Wing leadership to make sound decisions. This will provide the Wing Commander with guidance on RM actions, standardized NOTAM messages and the need to request waivers.

Aircraft Type & AF Vehicle Set		Optimum Level Service OLS		Reduced Level Service RLS		Critical Level Service CLS		Inadequate Level Service ILS		Assigned - Normal Level of Service	Today's Current Level of Service
Aircraft	AF Vehicle Set	OLS Firefighters	OLS - Gallons ASC 10 & Q <sup>1</sup> +Q <sup>2</sup> +Q <sup>3</sup>	RLS Firefighters	RLS - Gallons Q <sup>2</sup> +Q <sup>1</sup>	CLS Firefighters	CLS - Gallons Q <sup>1</sup>	ILS Firefighters	ILS Gallons	Assigned Aircraft AF Vehicle Set 1-6	Date & Time:
F-16, A-10, C-21, F-15, F-22, T-37B, BQM-34, RQ-1A/B, T-38, AT-38, MQM-107, T-6A, UV-18, QF-4, CV-22, UH-1N, C-38A, T-1, RQ-4, C-12, F-35, F-117, F-22	1	14	2,500 - 1,340	13 - 8	1,339 - 513	7	512 - 325	4	324	OLS	OLS
C-20	2	14	4,000 - 2,760	13 - 8	2,759 - 1,316	7	1,315 - 752	4	751	OLS	OLS
C-9, C-40, C-130, E-3, E-8, T-43, C-37, MH-53, C-32, C-22, RC-135	3	14	5,000 - 4,880	13 - 8	4,879 - 3,027	7	3,026 - 1,322	4	1,321	OLS	OLS
C-17, B-1, B-2, B-52, KC-135, KC-46	4	16	8,000 - 7,780	15 - 8	7,779 - 4,364	7	4,363 - 1,732	4	1,731	Assigned Cat 4	RLS
VC-25, KC-10, E-4 (747), MD-11	5	17	10,000 - 9,570	16 - 8	9,569 - 6,292	7	6,291 - 2,330	4	2,329	RLS	CLS
C-5, 787-8i	6	18	13,000 - 12,626	17 - 8	12,625 - 7,508	7	7,507 - 2,589	4	2,588	CLS	CLS

**Note:** If a fire fighting vehicle is equipped with Ultra High Pressure (UHP) firefighting technology the agent capability equivalency may be increased by a factor of 3½ when evaluating, factoring and developing RM. UHP is 3½ times more efficient than low pressure firefighting delivery systems (Reference: AFRL-RX-TY-TR-2010-0033). For example, a 1,500 gallon P-19 ARFF vehicle equipped with UHP technology may be considered equivalent to 5,250 gallons of firefighting capability and the 500 gallon P-34 RIV is equal to 1,750 gallons of firefighting capability. When calculating the agent required to meet NFPA 403 gallonage requirements listed in Table 1 you only use the actual available vehicle gallonage not the UHP firefighting capability which would be 3000, 1500 and 500 gallons, respectively for the examples cited above.

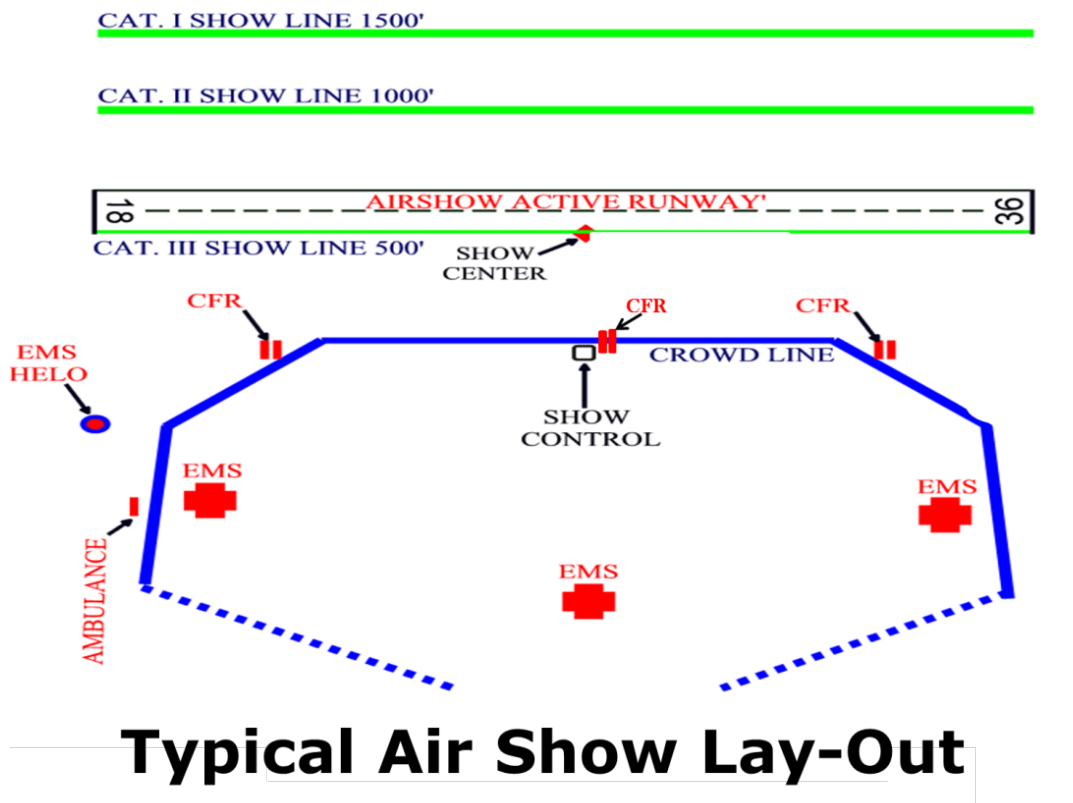
## SECTION 5 – AIR SHOW SAFETY

15. **Air Show Safety.** As one of the leaders on aircraft fire fighting and emergency response, we must do all that we can do to ensure both performer and public safety during air shows hosted on Air Force installations. NFPA 403, Chapter 10 provides further guidance.

15.1. In recognition of the non-standard environment in which air shows are conducted, the non-standard aircraft that often fly at these events and the non-standard manner in which those aircraft are flown, the following guidelines must be adhered to during air shows.

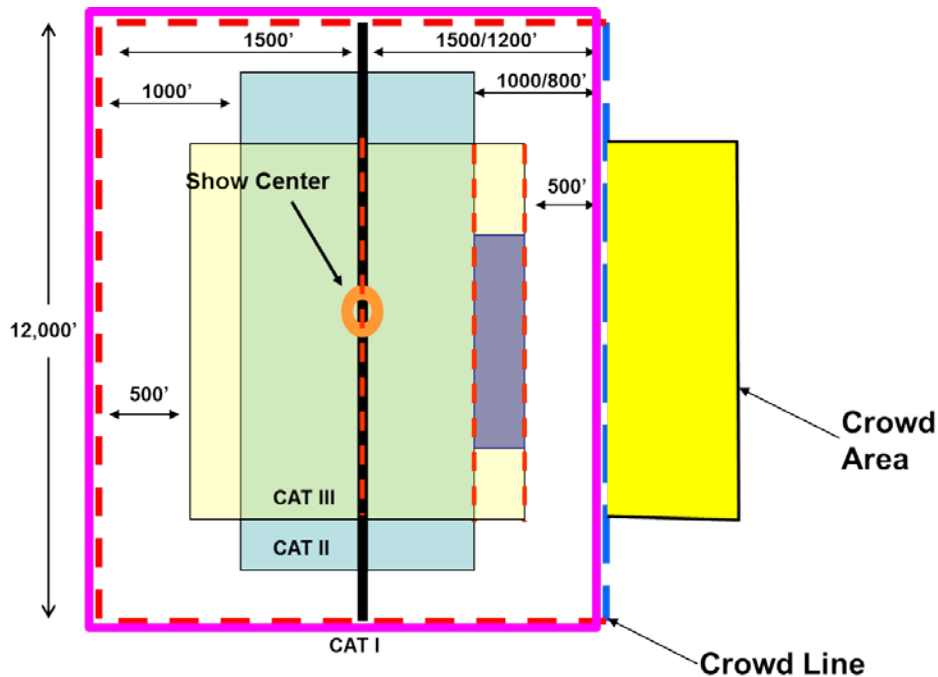
15.2. ARFF vehicles must be tactically prepositioned to provide the shortest and most direct routes to the show center. In all cases, ARFF vehicles must not be positioned behind the crowd line or staged in the fire station.

15.3. ARFF vehicles and Crash Fire Rescue (CFR) personnel will be deployed to the right and left of the air show/open house crowd area with unimpeded access to the area in which air show flight operations are conducted. In addition, an ARFF vehicle (preferably a P-34 Rapid Intervention Vehicle) will be positioned at or near show center. All deployed vehicles will be positioned so that they have an unobstructed line of sight on the whole airfield, specifically, the aerobatic box in which the majority of the air show flight operations are conducted. Historically, during almost all air show incidents, the aircraft wreckage comes to rest within the aerobatic box. By positioning ARFF vehicles at each end of the crowd area and one at show center, our response time will improve and may save lives.



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15.4. The Aerobic Box. The Federal Aviation Administration (FAA) defines the aerobic box as the airspace at an air show where participating aircraft are authorized to perform aerobatic maneuvers appropriate to their Category (CAT). This box begins at the appropriate CAT I/II/III show line shown below.



**The Aerobic Box**

**Note:** The two-dimensional parameters of the aerobic box are defined by the bright pink line. In addition to these two dimensions, there is a third dimension to the aerobic box that ensures that the airspace in which air show flight operations are conducted is sterile. That third dimension varies (based primarily on the type of aircraft that are performing) from as low as 3,000 feet to as high as 20,000 feet.

15.4.1. The aerobic box is the sterile area in which air show flight operations are conducted. The boundaries, dimensions and parameters of the aerobic box are clearly and specifically defined as part of the application that air show organizers submit to the FAA to receive authorization to conduct an air show.

15.4.2. A written or graphic illustration of the aerobic box must be presented to performers and emergency response personnel during the pre-air show safety briefing.

15.5. The entire period during which the aircraft are flying during the air show will be treated as an "announced" emergency.

15.6. ARFF personnel will be staged to respond immediately to any incident or accident. Additionally, folding chairs or any other obstructions should never be positioned in front of pre-positioned ARFF vehicles.

15.7. ARFF personnel will don their firefighter PPE and the vehicle engines will be running throughout the active flying portion of the air show.

15.8. ARFF personnel will be expected to respond in such a manner that they may deploy firefighting agent within 1-minute following an incident/accident on or near the runway used to conduct the air show.

15.9. To ensure clear lines of communications, the incident commander should consider positioning himself/herself or a liaison with the air boss throughout the air show.

15.10. Prior to the air show and not later than the first safety briefing on the rehearsal/practice day of the air show (typically Friday at most shows), firefighters will meet with the air show operations officer, the air show air boss and appropriate air traffic control personnel to discuss procedures and methods to reduce the standard radio communications and runway/taxiway clearances required for ARFF personnel to respond to an incident/accident during the air show. These procedures and methods will be developed with the goal of allowing firefighters to respond to an incident/accident without being delayed by procedural or communications issues.

15.11. Prior to the beginning of air show flight operations, at least one firefighter from each ARFF vehicle deployed in support of the show will make themselves available to meet with the pilot-in-command of each aircraft participating in the air show/open house to discuss emergency extraction, canopy release, fuel shut off, master switch on/off switch and aircraft lift points. If the firefighters are different on subsequent days of the event, at least one firefighter will make themselves available to each pilot and other firefighters to re-brief the emergency response information.

15.12. In consultation with the air show operations officer and the air show air boss, firefighters will be available to conduct an emergency response drill on the practice/rehearsal day of the air show (typically a Friday for a Saturday/Sunday event). See the attached document describing procedures for conducting an air show emergency response drill.

## **RECOMMENDATIONS AND BEST PRACTICES FOR IMPLEMENTING A SIMULATED AIRCRAFT ACCIDENT AND EMERGENCY RESPONSE DRILL DURING A REHEARSAL SHOW**

### **30 DAYS OUT**

- ARFF personnel will be notified that emergency response drill (ERD) will be conducted during rehearsal show (typically held on Friday at most weekend shows).

### **UPON AIR BOSS ARRIVAL AT SHOW VENUE**

- Air boss, (air traffic control (ATC) if applicable, airport director (AD) if necessary) and waiver holder meet with ARFF and discuss rules of engagement (ROE) for ERD.

- Air boss should discuss how long the ERD will take and how long it will take for ARFF to recover back into their positions following the drill. Plan the sequence accordingly. (For example, if the air boss determines that the drill itself will take 20 minutes and ARFF will take another ten minutes to return to position, then air boss should build a 30-minute slot into schedule for the rehearsal show.)

#### **REHEARSAL DAY PERFORMER BRIEFING**

- Air boss will inform everyone that an ERD will take place and review ROE, but will not issue specifics as to the time and location of drill.
- Air boss will have a private conversation with performers scheduled to perform prior to and after ERD is to take place for situational awareness. ATC considerations, particularly at 139 airports with 121 ops.

#### **GENERAL OBSERVATIONS AND POTENTIAL RULES OF ENGAGEMENT**

- No water or foam will be used during this drill. (To save time for refuel and minimize the risk of anything being damaged by the use of high pressure water or foam.)
- ERD is not to be commenced in the middle of a performer's routine. The performer needs to run through an uninterrupted sequence.
- Do not use a performer aircraft to simulate an emergency aircraft (To ensure that a helpful and important drill does not become the cause of damage to a performer's aircraft).
- The emphasis of the drill will be on 1) communications between ARFF crews, air boss and ATC; 2) ARFF crews leaving their ready position(s) and traveling as quickly as possible to emergency site; and 3) ARFF personnel arriving at the emergency site and announcing their availability to engage with fire suppression, emergency extraction, etc.
- At the start of ERD, air show announcer will state that this is a drill and repeat that announcement through the drill so to keep those onsite and the media from being alarmed.

#### **AT CONCLUSION OF DRILL**

- Verify all ARFF units are in back in ready positions on flight line and ready to recommence show.
- If ARFF team does not roll within 10 seconds or reaches the incident scene ready to engage within 60 seconds, air boss and ARFF must debrief what went wrong and determine ways to adjust and be within industry standards prior to the next show day. This should be done even if the team does make the goal, but there is consensus that they could have done better. Air boss, waiver holder, ARFF, ATC and AD should be in agreement.

#### **POTENTIAL MEDIA IMPACTS**

With rehearsal days typically also serving as media day, these drills are likely to draw media attention to the potential of an accident and the topic of air show safety. Event organizers should have talking points ready, with emphasis on the drill being just one part of the air show's commitment to and preparation for being ready for a wide variety of possible incidents. Because the topic often comes up with the press anyway, the drill will provide event organizers with an opportunity to discuss emergency planning frankly. ICAS will make available a sample list of talking points for interaction with media on this issue.

NFPA Category 1-4 Airports by Aircraft Type	Fuselage Length	Fuselage Width	TCA Sq Ft L x (K+W)	PCA Sq Ft .66 x TCA	NFPA Airport Cat Table 4.3.1	NFPA Q-1 .13 x PCA x 1	NFPA Q-2 Q2% x Q1	NFPA Q-3 Table B.5.3	Total Q1+Q2+Q3 Gallons Required	NFPA 403 Gallons	AF ASC010 Gallons	AF Vehicle Set
T-37B (Tandem)	29 FT 3 IN	5 FT 0 IN	1258	830	1	108	0	0	108	120	2500	1
BQM-34	28 FT 5 IN	1 FT 2 IN	1141	753	1	98	0	0	98	120	2500	1
RQ-1A/B	27 FT 0 IN	3 FT 7 IN	1150	759	1	99	0	0	99	120	2500	1
T-38A	25 FT 3 IN	5 FT 0 IN	1111	733	1	95	0	0	95	120	2500	1
AT-38B/C	25 FT 3 IN	5 FT 0 IN	1111	734	1	95	0	0	95	120	2500	1
MQM-107	18 FT 0 IN	1 FT 0 IN	720	475	1	62	0	0	62	120	2500	1
T-6A	33 FT 4 IN	5 FT 0 IN	1457	968	2	129	34	0	163	200	2500	1
UV-18	51 FT 5 IN	5 FT 9 IN	2660	1756	3	228	68	300	593	670	2500	1
QF-4	58 FT 3 IN	5 FT 0 IN	2971	1961	3	255	76	300	631	670	2500	1
QF-16	49 FT 5 IN	5 FT 0 IN	2520	1663	3	216	65	300	581	670	2500	1
CV-22	57 FT 4 IN	9 FT 0 IN	3153	2081	3	271	81	300	652	670	2500	1
UH-1N	57 FT 3 IN	8 FT 0 IN	3092	2040	3	265	80	300	645	670	2500	1
HH-60	50 FT .75IN	7 FT 9 IN	2700	1782	3	231	69	300	601	670	2500	1
C-38A	55 FT 7 IN	7 FT 2 IN	2955	1950	3	254	76	300	630	670	2500	1
A-10 & OA-10	53 FT 4 IN	5 FT 0 IN	2720	1795	3	233	70	300	603	670	2500	1
F-16C/D	49 FT 5 IN	5 FT 0 IN	2520	1663	3	216	65	300	581	670	2500	1
T-1A	48 FT 8 IN	5 FT 0 IN	2482	1638	3	213	64	300	577	670	2500	1
C-21A	48 FT 7 IN	4 FT 11 IN	2473	1631	3	212	64	300	576	670	2500	1
RQ-4A	48 FT 5 IN	4 FT 8 IN	2452	1619	3	210	63	300	574	670	2500	1
C-12	43 FT 9 IN	4 FT 6 IN	2209	1458	3	190	57	300	542	670	2500	1
F-35A/B/C	50 FT 8 IN	5 FT 0 IN	2584	1705	3	222	67	300	589	670	2500	1
F-15A/B/C/D	63 FT 9 IN	5 FT 0 IN	3389	2567	4	334	192	600	1125	1340	2500	1
F-15E	63 FT 9 IN	5 FT 0 IN	3389	2567	4	334	192	600	1125	1340	2500	1
F-22A	62 FT 1 IN	5 FT 0 IN	3787	2499	4	325	188	600	1113	1340	2500	1
NFPA Category 5 Airports by Aircraft Type	Fuselage Length	Fuselage Width	TCA Sq Ft L x (K+W)	PCA Sq Ft .66 x TCA	NFPA Airport Cat Table 4.3.1	NFPA Q-1 .13 x PCA x 1	NFPA Q-2 Q2% x Q1	NFPA Q-3 Table B.5.3	Total Q1+Q2+Q3 Gallons Required	NFPA 403 Gallons	AF ASC010 Gallons	AF Vehicle Set
C-20A/B/C/H	83 FT 2 IN	7 FT 4 IN	8759.24	5781.1	5	751.54	563.65	1250	2563	2760	4000	2
E-9A	73 FT 1 IN	19 FT 10 IN	8760	5781	4	752	564	1250	2563	2760	4000	2

NFPA Category 6 & 7 Airports by Aircraft Type	Fuselage Length	Fuselage Width	TCA Sq Ft L x (K+W)	PCA Sq Ft .66 x TCA	NFPA Airport Cat Table 4.3.1	NFPA Q-1 .13 x PCA x 1	NFPA Q-2 Q2% x Q1	NFPA Q-3 Table B.5.3	Total Q1+Q2+Q3 Gallage Required	NFPA 403 Gallage	AF ASC010 Gallage	AF Vehicle Set
C-9A/C (DC-9)	119 FT 3 IN	10 FT 1 IN	12889	8506	6	1106	1106	1250	3462	3740	5000	3
C-40C (737)	110 FT 4 IN	11 FT 6 IN	11943	7883	6	1025	1025	1250	3299	3740	5000	3
EC-130E	100 FT 6 IN	10 FT 3 IN	10879	7180	6	933	933	1250	3117	3740	5000	3
T-43A (737) (Ret)	100 FT 0 IN	11 FT 6.5 IN	10954	7230	6	940	940	1250	3130	3740	5000	3
WC-130H	99 FT 4 IN	10 FT 3 IN	10752	7097	6	923	923	1250	3095	3740	5000	3
HC-130P/N	98 FT 9 IN	10 FT 3 IN	10690	7055	6	917	917	1250	3084	3740	5000	3
MC-130P	98 FT 9 IN	10 FT 3 IN	10690	7055	6	917	917	1250	3084	3740	5000	3
AC-130H/U	97 FT 9 IN	10 FT 3 IN	10581	6984	6	908	908	1250	3066	3740	5000	3
C-130 E/H/J/J-30	97 FT 9 IN	10 FT 3 IN	10581	6984	6	908	908	1250	3066	3740	5000	3
EC-130H	97 FT 9 IN	10 FT 3 IN	10581	6984	6	908	908	1250	3066	3740	5000	3
LC-130	97 FT 9 IN	10 FT 3 IN	10581	6984	6	908	908	1250	3066	3740	5000	3
MC-130E/H	97 FT 9 IN	10 FT 3 IN	10581	6984	6	908	908	1250	3066	3740	5000	3
C-37A	96 FT 5 IN	7 FT 4 IN	10155	6702	6	871	871	1250	2993	3740	5000	3
MH-53J/M	92 FT 9 IN	7 FT 6 IN	9785	6458	6	840	840	1250	2929	3740	5000	3
C-32A (757)	155 FT 3 IN	11 FT 4 IN	16973	11202	7	1456	1879	1250	4585	4880	5000	3
E-8C (707)	152 FT 11 IN	11 FT 8 IN	16768	11067	7	1439	1856	1250	4545	4880	5000	3
E-3B (707)	146 FT 6 IN	11 FT 8 IN	16065	10603	7	1378	1778	1250	4007	4880	5000	3
C-22B (727)	133 FT 2 IN	11 FT 4 IN	14558	9609	7	1249	1611	1250	4110	4880	5000	3
RC-135U/V/W (707)	140 FT 6 IN	11 FT 8 IN	15407	10169	7	1322	1705	1250	4277	4880	5000	3

NFPA Category 8 Airports by Aircraft Type	Fuselage Length	Fuselage Width	TCA Sq Ft L x (K+W)	PCA Sq Ft .66 x TCA	NFPA Airport Cat Table 4.3.1	NFPA Q-1 .13 x PCA x 1	NFPA Q-2 Q2% x Q1	NFPA Q-3 Table B.5.3	Total Q1+Q2+Q3 Gallage Required	NFPA 403 Gallage	AF ASC010 Gallage	AF Vehicle Set
B-1B	146 FT 0 IN	10 FT 0 IN	15768	10407	7	1353	1745	1250	4348	4880	8000	4
B-2A	69 FT 0 IN	10 FT 0 IN	4554	3006	4	391	227	300	917	7780	8000	4
B-52G/H	158 FT 4 IN	12 FT 4 IN	17469	11529	7	1499	1933	1250	4682	7780	8000	4
KC-135 (707)	136 FT 3 IN	11 FT 2 IN	14873	9816	7	1276	1646	1250	4172	7780	8000	4
KC-46 (767)	159 FT 2 IN	16 FT 4 IN	18228	12030	7	1564	2017	1250	4831	4880	8000	4
C-17A	174 FT 0 IN	18 FT 0 IN	20184	13321	8	1732	2632	2500	6864	7780	8000	4

NFPA Category 9 Aircraft by Aircraft Type	Fuselage Length	Fuselage Width	TCA Sq Ft L x (K+W)	PCA Sq Ft .66 x TCA	NFPA Airport Cat Table 4.3.1	NFPA Q-1 .13 x PCA x 1	NFPA Q-2 Q2% x Q1	NFPA Q-3 Table B.5.3	Total Q1+Q2+Q3 Gallage Required	NFPA 403 Gallage	AF ASC010 Gallage	AF Vehicle Set
KC-10A (DC-10)	181 FT 7 IN	19 FT 9 IN	21381	14111	8	1834	2788	2500	7123	7780	10000	5
E-4B (747)	231 FT 4 IN	11 FT 6.5 IN	25340	16724	9	2174	3696	2500	8370	9570	10000	5
VC-25 (747)	231 FT 10 IN	20 FT 2 IN	27161	17926	9	2330	3962	2500	8792	9570	10000	5

NFPA Category 10 Aircraft by Aircraft Type	Fuselage Length	Fuselage Width	TCA Sq Ft L x (K+W)	PCA Sq Ft .66 x TCA	NFPA Airport Cat Table 4.3.1	NFPA Q-1 .13 x PCA x 1	NFPA Q-2 Q2% x Q1	NFPA Q-3 Table B.5.3	Total Q1+Q2+Q3 Gallage Required	NFPA 403 Gallage	AF ASC010 Gallage	AF Vehicle Set
747-8i	250 FT 2 IN	21 FT 5 IN	30353	20033	10	2604	4948	5000	12552	12626	13000	6
C-5A/B/M	247 FT 10 IN	23 FT 9 IN	30173	19914	10	2589	4919	5000	12626	12626	13000	6